

Message Text

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ACTION EUR-12

INFO OCT-01 AF-10 NEA-10 IO-13 ISO-00 CIAE-00 PM-05
H-01 INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02
SS-15 USIA-06 SSM-03 ACDA-12 EB-08 OMB-01 TRSE-00
HA-05 AID-05 MCE-00 /128 W
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R 212325Z FEB 78
FM AMEMBASSY MOSCOW
TO SECSTATE WASHDC 8115
INFO AMCONSUL LENINGRAD
AMEMBASSY AMMAN
AMEMBASSY ADDIS ABABA
USINT BAGHDAD
AMEMBASSY BEIRUT
AMEMBASSY CAIRO
AMEMBASSY DAMASCUS
AMEMBASSY JIDDA
AMEMBASSY KHARTOUM
AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY SANA
USMISSION SINAI
AMEMBASSY TEHRAN
AMEMBASSY TEL AVIV
AMEMBASSY TRIPOLI
USMISSION USUN NEW YORK
DIA WASHDC

C O N F I D E N T I A L SECTION 01 OF 02 MOSCOW 02584

E.O. 11652: GDS
TAGS: PEPR, UR, LY
SUBJECT: LIBYAN-SOVIET COMMUNIQUE

SUMMARY: JOINT SOVIET-LIBYAN COMMUNIQUE ON CONCLUSION OF
JALLUD VISIT EMPHASIZES DEVELOPMENT OF FRONT OF ARAB
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STATES OPPOSED TO SADAT'S POLICIES. IMPLICIT DIFFERENCE
BETWEEN TWO SIDES PROBABLY REFLECTS LIBYAN ANTIPATHY TO
GENEVA AND MAY ALSO SIGNAL LIBYAN UNWILLINGNESS TO
SPECIFICALLY CONDEMN SOMALIA FOR ACTION IN OGADEN. PROTO-
COL ON ECONOMIC AND TECHNICAL COOPERATION IS SIGNED, BUT
REFERENCES TO SOVIET-LIBYAN MILITARY RELATIONSHIP SEEM
CURIOUSLY MUTED. END SUMMARY.

1. ALTHOUGH JALLUD IS STILL IN COUNTRY, FEBRUARY 21 PRAVDA CARRIES JOINT SOVIET-LIBYAN COMMUNIQUE. ASSUME TEXT IS AVAILABLE TO DEPARTMENT. EMBASSY SEES SIGNIFICANCE IN FOLLOWING MAJOR POINTS:

2. -- ARAB UNITY ON AN ANTI-IMPERIALIST BASE. NUMEROUS PHRASES IN COMMUNIQUE REFER (A) TO IMPORTANT ROLE OF TRIPOLI AND ALGIERS MEETINGS IN CONSOLIDATION OF ARAB UNITY AGAINST SADAT'S POLICY OF "CAPITULATION", AND (B) TO NECESSITY OF STRENGTHENING SOVIET-LIBYAN AND SOVIET-ARAB COOPERATION AND INTERACTION. THIS THEME WAS ALSO SOUNDED IN TASS REPORT OF FEBRUARY 15 BREZHNEV-JALLUD MEETING AND IN KOSYGIN'S FEBRUARY 16 DINNER SPEECH.

3. -- MIDDLE EAST. AS EXPECTED, COMMUNIQUE MAKES NO MENTION OF MEPC. SOVIET FOUR POINT FORMULA ON ME PEACE IS (AS IS USUAL WITH HARD LINE ARABS) REDUCED TO TWO -- WITHDRAWAL AND INSURING LEGITIMATE NATIONAL RIGHTS OF PALESTINIANS. TOUGH FORMULA ON PALESTINIANS IS USED, TO WIT: "THERE CAN NOT BE ANY SORT OF SOLUTION OF PALESTINIAN QUESTION WHICH WOULD ENCROACH (USHCHEMLYALO BY) ON RIGHTS OF ARAB PEOPLE OF PALESTINE." WITH REFERENCE TO ISRAELI OCCUPIED TERRITORIES, COMMUNIQUE ALSO CONDEMNS (A) "SYSTEMATIC VIOLATION" OF HUMAN RIGHTS BY ISRAELIS, (B) EXPULSION OF INDIGENOUS POPULATION FROM ITS LAND, AND

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(C) CREATION OF JEWISH SETTLEMENTS.

4. AFRICA. WHILE IMPERIALISTS, REACTIONARIES, ET AL, ARE LAMBASTED FOR NEFARIOUS POLICIES IN AFRICA, EMPHASIS SEEMS TO BE MORE ON THEIR ROLE IN SOUTHERN AFRICA THAN IN HORN. TWO SIDES DECLARE THEIR "FIRM INTENTION" TO EXTEND "ALL AROUND SUPPORT" (A EUPHEMISM FOR MILITARY SUPPORT) TO PEOPLES OF ZIMBABWE, NAMIBIA, AND SOUTH AFRICA. ON HORN ITSELF, WHILE "SERIOUS CONCERN" IS EXPRESSED AND PEACEFUL SETTLEMENT IS ESPOUSED, NO SPECIFIC CONDEMNATION OF SOMALIA IS MADE.

5. BILATERAL ECONOMIC AND MILITARY RELATIONSHIP. TWO SIDES STATE THEIR SATISFACTION WITH PRESENT STATE OF BILATERAL RELATIONS AS WELL AS THEIR INTENTION TO DEEPEN AND WIDEN THEM. NOTE IS MADE OF COOPERATION IN ECONOMIC, CULTURAL, SCIENTIFIC, "AND OTHER" (I.E., MILITARY) AREAS BUT NO SPECIAL EMPHASIS SEEMS TO BE ATTACHED TO THIS DESPITE PARTICIPATION IN TALKS OF CHIEF OF SOVIET GENERAL STAFF MARSHALL OGARKOV. ON FEBRUARY 17 SOVIET AID ORGANIZATION CHIEF SKACHKOV AND LIBYAN MINISTER OF INDUSTRY TALHI SIGNED A PROTOCOL ON FURTHER DEVELOPMENT OF ECONOMIC

AND TECHNICAL COOPERATION.

6. POSSIBLE DIFFERENCES. REPEATED REFERENCE IS MADE IN COMMUNIQUE (AND IN TASS REPORTS ON MEETINGS) TO "EXCHANGE OF OPINIONS". AS WAS CASE DURING VISIT OF PDRY PM, THIS DIPLOMATIC TERMINOLOGY PROBABLY COVERS DIFFERENCES OVER MEPC AND PERHAPS ALSO OVER ARAB UNWILLINGNESS SPECIFICALLY TO CONDEMN SOMALIA - A MEMBER OF ARAB LEAGUE - DESPITE DISAPPROVAL OF SOMALI ATTACK IN OGADEN.

7. COMMENT: SOVIETS ARE CLEARLY AND VIGOROUSLY ENCOURAGING DEVELOPMENT OF ANTI-SADAT, ANTI-U.S. FRONT OF ARAB STATES. IN THIS, SOVIETS PARTICULARLY WANT TO INSURE AN ACTIVE ROLE FOR THEMSELVES AND WILL USE THE LEVERS OF CONFIDENTIAL

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ECONOMIC AND MILITARY ASSISTANCE TO ATTEMPT TO OBTAIN IT. MILITARY ASPECT OF SOVIET-LIBYAN RELATIONSHIP SEEMED SOME-

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C O N F I D E N T I A L SECTION 02 OF 02 MOSCOW 02584

WHAT MUTED IN JOINT COMMUNIQUE, BUT THIS MAY NOT BE TRUE
INDICATOR OF ACTUAL STATE OF AFFAIRS.

8. WE NOTE CONTINUED SOVIET PROPAGANDA LINE (E.G., FEB.
19 PRAVDA INTERNATIONAL WEEK COLUMN) SEVERELY CRITICIZING
U.S. INTENTION TO SELL F-5'S AND F-15 AND 16 AIRCRAFT TO
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EGYPT, ISRAEL AND SAUDI ARABIA, BUT WE DOUBT THAT THIS
LINE, IN ITSELF, WOULD BE SUFFICIENT REASON TO MUTE
REFERENCE TO SOVIET-LIBYAN MILITARY RELATIONSHIP.
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TAGS: PEPR, UR, LY, (JALLUD)
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